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## Report of the Director of Adult Social Services and Director of Public Health

### Executive Board

Date: 13 May 2009

Subject: Health and Wellbeing Partnership Plan 2009 to 2012

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#### Electoral Wards Affected:

Ward Members consulted  
(referred to in report)

#### Specific Implications For:

Equality and Diversity

Community Cohesion

Narrowing the Gap

Eligible for Call In

Not Eligible for Call In

(Details contained in the report)

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## 1.0 Introduction

- 1.1** Attached to this report is the final draft of the Leeds Health and Wellbeing Partnership Plan for 2009 to 2012. This plan will replace the Leeds Health and Wellbeing Plan 2005 to 2008 and builds on the partnership priorities that have already been consulted on and agreed in the Leeds Strategic Plan.
- 1.2** The new Plan consists of two parts: a narrative section and an action plan covering each improvement priority.
- 1.3** The Plan has been developed by a task group reporting to the Healthy Leeds Partnership. The Joint Strategic Commissioning Board of the Partnership will be responsible for implementation.
- 1.4** Findings from the Joint Strategic Needs Assessment are incorporated and the Plan also takes account of national policies and guidance.
- 1.5** The Plan is being brought to Executive Board for comment and approval prior to submission to full council.

## **2.0 Purpose of Health and Wellbeing Plan**

**2.1** The last plan covered 2005 to 2008 and was overseen by the Healthy Leeds Partnership. Many of the relevant organisations and structures have changed in the last few years as has the national policy framework including a new format for the Local Area Agreement (LAA), now the Leeds Strategic Plan. During the first year of the new LAA partners have started working to the new priorities for health and wellbeing. As part of the further development of partnership working in Leeds, this work is now being formalised into a new theme plan which forms part of Leeds City Council's Budget and Policy Framework and contributes to the Leeds Strategic Plan. NHS Leeds is committed to the partnership priorities and these are reflected in its five year strategy.

**2.2** The new Plan summarises the overall context and means of delivery. It covers both health and wellbeing, incorporating the strategic priorities for adult social care and bringing together relevant actions from a range of separate strategies into one place. Development of the Plan has helped to identify where we can work together better, where we need to link with other partnerships or where there are gaps. Two key links are with the new Children and Young People's Plan and the developing Housing Strategy.

**2.3** The last health and wellbeing plan was very broad as it tried to cover all the elements in the health and wellbeing theme from the Vision for Leeds 2004 to 2020. After reviewing progress against that plan, the consensus was that we needed to:

- focus the partnership action on a smaller number of priorities
- be able to measure progress better
- have better information on needs, priorities and evidence of what works
- have clear action plans with accountable lead officers and agencies

**2.4** The new plan restates our commitment to improving health and addressing health inequalities and our original vision that:

“Leeds will be a healthy city for everyone who lives, visits or works here, promoting fulfilling and productive lives for all. We will reduce inequalities in health between different parts of the city, between different groups of people and between Leeds and the rest of the country.”

Our four aims, which continue our previous aims and tie in with the national priority themes, are also threads which run through the document and the action templates:

- Influences on health;
- The lives people;
- The services people use;
- Community development and involvement.

**2.5** Although the new Plan remains broad in scope, it is more focused, with action templates structured to deliver the strategic outcomes and improvement priorities of the Leeds Strategic Plan and the NHS Leeds Strategy. Actions are listed as high level actions, with reference to separate strategies or action plans where required. The templates identify lead and contributing agencies and the lead partnership group which is responsible for the priority. The national indicators and targets are also stated but these are overarching and do not fully cover the range of activity under a particular improvement priority. Therefore, we have worked with the lead partnership and lead officers to develop a broader range of impact measures and outcomes that will help to evaluate what progress we are making.

**2.6** There are improvement priorities in other themes of the Leeds Strategic Plan which have an important influence on health. For these, the Healthy Leeds Partnership will support and influence key partners and partnerships responsible for delivering these priorities.

### **3.0 Development of the plan**

**3.1** As this Plan is a development of the Leeds Strategic Plan we are not repeating the formal consultation that was used to develop the Strategic Outcomes and Improvement Priorities. However, we have engaged stakeholders through the development of the draft plan using the new health and wellbeing partnership structures in Leeds including:

- Discussion of the content and overall strategic direction at the Healthy Leeds Partnership meetings
- Workshop event for the Voluntary , Community and Faith sector organised by Leeds Voice Health Forum
- Discussion with the Leeds Local Involvement Network staff on public and service user and carer involvement.
- Presentation to two scrutiny boards in February 2009
- Healthy Leeds Joint Strategic Commissioning Board and three sub-groups followed by the full Healthy Leeds Partnership between January and March
- Leeds City Council Executive Board in May 2009 and NHS Leeds Board in June, followed by Council approval in July.

**3.2** Following approval, the theme plan will go through a design and Plain English process with publication by August 2009.

### **4.0 Feedback from Scrutiny Boards for Health and Adult Social Care**

**4.1** The Health Scrutiny Board supports the four strategic outcomes of the plan and proposes that the improvement priorities should act as the foundation for the scrutiny board's future work programme. The performance management will be provided through the jointly agreed process for the Leeds Strategic Plan.

- 4.2** The Board was particularly interested in the plan's key connections. It is their view that the success of the plan depends on the ability of the Council to act as 'one' and to successfully work with our partners, through the Healthy Leeds Partnership. For example, the city must have licensing policy which does not contradict the aims of the plan. Similarly, the actions of the Development Directorate must complement and assist the delivery of the improvement priorities. The plan should also emphasise joint commissioning of services including the use of the voluntary, community and faith sector.
- 4.3** The proposal to recruit three jointly funded Health and Wellbeing Improvement Managers was discussed with a variety of views expressed. There was agreement that the focus should be on improving delivery at a local level and if Health and Wellbeing Improvement Managers are appointed then they must work closely with area committees and area management structures.
- 4.4** The scrutiny board saw the delivery of the plan to be the responsibility of all Directorates and this should be emphasised throughout the document. In this regard, the scrutiny board would not consider it inappropriate to request to see officers from other Directorates when looking at performance outcomes and holding officers to account.
- 4.5** The current version of the plan has taken account of the Scrutiny Boards' comments.

## **5.0 Roles and responsibilities**

- 5.1** The new Healthy Leeds partnership arrangements, implemented in 2008, have established clear roles and governance and will use the Health and Wellbeing Plan to guide their programmes of work. At city wide level this includes:
- Healthy Leeds Partnership - setting strategic direction and wider discussion/engagement of stakeholders in developing future direction;
  - Joint Strategic Commissioning Board and its three sub-groups (Promoting Health and wellbeing, Priority Groups, Planned and Urgent Care) – developing joint commissioning plans and delivering against these, monitoring progress and problem solving.
- 5.2** There have been discussions both through the wider partnership and with LCC Area Managers and NHS Leeds about how to relate the Plan to locality working arrangements and Area Committee structures. There has to be an effective system of two-way communication so that city wide priorities and plans can be delivered in all areas but in a form which is suitable for localities and which also enable local issues to influence the city wide direction of travel. Both the Area Committees Delivery Plans and Practice Based Commissioning (PBC) Plans, have a crucial role to play in terms of ensuring that local needs are addressed. This will be assisted by

the availability of localised data from the Joint Strategic Needs Assessment process and the proposed Neighbourhood Index.

- 5.3** Three successful Area workshops have been held March to help develop local partnership arrangements. These will enable better links with Area Committees, Practice Based Commissioners and local people and to secure more effective local partnership working at this level. Plans are also in hand to appoint three joint-funded Health and Wellbeing Improvement Managers to help support this work.
- 5.4** The City Council's performance management framework has been changed to enable better monitoring of the Leeds Strategic Plan and Local Area Agreement as well as help inform the future Comprehensive Area Assessment process. Discussions have been held between LCC and NHS Leeds on joining up performance management and the Joint Strategic Commissioning Board and its sub-groups are doing further work on this with the Council's performance management team.
- 5.5** Progress on the Plan will be reported to the Scrutiny Boards on a regular basis.

## **6.0 Recommendation**

- 6.1** Executive Board Members are requested to comment on and approve the final draft of the health and wellbeing partnership plan, prior to its presentation to full Council.

### **Background Documents referred to in this report**

Leeds Health and Wellbeing Plan 2005 to 2008

Leeds Strategic Plan 2008 - 2011

Leeds Joint Strategic Needs Assessment 2009

Leeds Housing Strategy 2009 -2012

Leeds Children and Young People's Plan 2009 -2014

Vision for Leeds 2004 to 2020